State Election Commission Union Territory of J&K

Handbook for Annual Revision

Of

Panchayat Electoral Rolls

HANDBOOK FOR ANNUAL REVISION (2024) OF PANCHAYATELECTORAL ROLLS

- 1. In terms of Section-38 of the Jammu and Kashmir Panchayati Raj, Act, 1989 there shall be an electoral roll for every Panchayat Halqa which shall be prepared by Election Authority in terms of the provisions of the Act.
- 2. The Sarpanches are required to be elected directly by all the electors of the Panchayat Halqa in terms of sub-section(3-A) of section-4 and section-40 of the Act. Every Panchayat Halqa shall be divided into 7 to 11 constituencies delimited by the Rural Development Department in accordance with the rules for election of Panches, one each from such a constituency, also by direct election by the electors of the respective constituencies interms of sub-section (6) of section-4 of the Act. It therefore requires for separate electoral rolls for every Panch constituency in the Panchayat Halqa. Accordingly, all the electoral rolls of these constituencies in a Panchayat Halqa put together would constitute the electoral for election of the Sarpanch for that Panchayat Halqa.
- 3. Under sub rule 4 (i) of of Rule 4 J&K Panchayati Raj Rules, 1996 amended vide SRO 690 dated 25.10.2019, name of electors included in the last updated electoral roll prepared for the Panchayat Election shall be taken as basis for the preparation of the electoral rolls for constituencies of Halga Panchayat to elect Panches and Sarpanches, except to the extent that such names are modified or deleted in accordance with provisions of the Panchayati Raj Rules read with the instructions of the Election Authority contained in this booklet or issued otherwise. It may be noted that the electoral rolls for the constituencies of Halga Panchayat were revised with reference to the 01-01-2023. Names of electors to be added, corrected and deleted from the electoral rolls, with reference to 1st January, 2024, as the qualifying date on the basis of applications received under sub rule 4C of Rule 4 of J&K Panchayat Raj Rules, 1996. These electoral rolls may not contain names of those persons who have become eligible to be recorded as electors in village by now by virtue of having become

residents of the village due to reasons such as women coming to live in the village after marriage or persons returning to live in their native village after retirement etc, however same elector shall not figure in two constituencies.

- 4. In terms of rule 4 (4), the Election Authority may nominate any officer to function as Electoral Registration Officer (ERO) or Assistant Electoral Registration Officer(AERO) for the purpose of revising and updating the Panchayat electoral rolls.
- 5. The draft electoral roll of Panchayat Constituency shall be displayed at the respective Halqa Panchayat, in the Panchayat office, at the , Polling Station locations and in the office of ERO/AERO concerned and online forfacilitating the voters. It shall be published in Form PER-1 by respective Panchayat Election Booth Official (PEBO) in the constituency.
- 6. On any date, prescribed for addition/ deletion/ correction/ transposition, a person may apply in; Form-PER-2A, PER-2B, PER-2C or PER-2D for purpose of:-
 - I. Including his name in the electoral roll, who have attained 18 year of age on 01.01.2024.
 - II. Objecting to the existence of any name in the draft electoral roll, on account of death of any person, leaving his residence in the village or any other ground in reference to the qualifying date.
 - III. Correcting his name or any of the other particulars, if wrongly mentioned in the draft electoral roll; or
 - IV. Transposition of his/her name from one place to another. (Receipt shall be given to the applicant on a numbered form).

Moreover there might be instances;

* Where large numbers of electors have been incorrectly assigned the Panch Constituency (in some places, entire section or part of Mohalla) and hence there is a requirement of Suo Moto transpositions. The detailed instructions for handling such cases (Suo Moto transpositions) are given in Appendix-I

- 7. A person whose name figures in the electoral roll, shall not be deemed to have become a non.- resident of the village only onthe ground that he is absent in pursuit of services or profession, unless it is shown that such a person has become an- elector in another area outside his village. On the other hand, if the name does not already exist in the electoral roll anda fresh application is made before the ERO for inclusion of thename, the ERO shall satisfy himself that the conditions of being ordinarily resident are satisfied by theapplicant before his name is included in the electoral roll. It shall be ensured that same elector does not exist at two electoral rolls.
- 8. All such application received under sub Para (I), (II), (III) and (IV) of Para 6 above shall be listed separately and displayedby the Panchayat Election Booth Official (PEBO i.e. VLW/MPW /GRS) on the notice board in the Polling Station location/Panchayat Halqa or some other prominent places, on the day of their receipt or as early as possible thereafter, in Form PER-3A, PER-3B, PER-3C and PER-3D for inviting objections which must be filed by the interested persons within a period of 7 days of display. At the expiry of the period of 7 days, all application shall be forwarded by the PEBO to the ERO concerned, together with the objections received, if any and his own report on each of such objections.
- 9. It will be lawful for any PEBO to take note of any deaths or migrations having taken place in or from a village within his jurisdiction, prepare a list and issue a public notice in Form PER 4A, in order to invite objections within a period of 7 days of issue of such public notice, by pasting the same on the notice board of the Polling Station location/Panchayat Halqa or any other_ prominent place inside the Panchayat Halqa, asking any interested persons to file objections as to why such names be not deleted from the electoral roll. After expiry of the period of 7 days, the PEBO shall forward copies of the public notices issued by him, objections received, if any, in original and his report on such objections, to the concerned ERO, for passing appropriate orders. However, in case of Suo moto deletion and transposition, it shall be ensured that these

deletions and transpositions are assigned to another constituency in consultation with respective ERO/AERO/PEBO after following due procedure and ensuring "no breach ofofficial duty".

- 10. On receipt, of the applications and after consideration of the objections received, if any, and the report of the PEBO, the ERO may pass on appropriate order upon each such application, objections received and oneach of the report of the PEBO, if he is satisfied that no further enquiry is needed. Alternatively, he may hold any further summary enquiry on his/her own or through AERO or PEBO, as he may deem fit and pass final orders accordingly. He will keep in view the instructions contained in paragraph 7 above while passing orders for deletion of any name.
- 11. All such orders shall be passed by the ERO before such cutoffdate as may be prescribed by the Election Authority in this behalf.
- 12. The ERO shall ensure:
 - I. That no application without photograph of the applicant for inclusion of name in the electoral rolls shall be entertained.
 - II. Updation of each claim/objectionform electronically as well.
 - III. Electronic entry for disposal of each form.

He shall satisfy himself of the correctness of the updation. On this basis final E-Roll shall be published.

- 13. After the final rolls have been published, no other claim of addition, deletion or correction of names shall be entertained by ERO.
- 14. A person aggrieved by an order passed by the ERO under Para 10 above, may prefer an appeal before the District Panchayat
 - . Election Officer concerned by giving out all the material facts of appeal alongwith the proof in support of the statement made in the memorandum of appeal, within a period of 15 days of passing of order by the ERO. The decision of the DPEO on theappeal shall be final. Provided that pendency of an appeal shall not, in any manner, affect the validity of the electoral rollprepared and published by the ERO under Para (12) above, for purpose of conduct of election, if held in the meanwhile.
- 15. Subject to the sperintendents, directions and control of the Election Authority under Panchayati Raj Act, 1989 (State Election Commission), the District Panchayat Election Officer (DPEO) in each district shall supervise the preparation and revision of electoral roll in the district.
 - 16. As per SRO 690 dated 25.10.2019 following shall be known to all concerned:
 - a) Making false declaration(sub rule 4f of rule 4):



If any person makes in connection with if any person makes a statement or declaration in writing with regard to the preparation, revision or correction of an electoral roll; or

the inclusion or exclusion of any entry in or from an electoral roll which is false and which he either, known's or believes to be false or does not believe to be true, shall be punished with imprisonment for a term which may extend to two years or with fine which may extend to five thousand rupees or with both.

- b) Breach of official duty in connection with the preparation etc of electoral rolls(sub rule 4G of rule 4):-
 - (i) If any Electoral Registration Officer or any other person required by or under these rules to perform any official duty in connection with the preparation, revision or correction of any electoral roll or the inclusion or exclusion of any entry in or from that electoral roll, guilty, of any act or omission in breach of such official duty shall be punishable with fine which shall not be less than one thousand rupees or imprisonment upto six month or both.
 - (ii) No court shall take cognizance of any offence punishable under clause (1), unless there is a complaint made by order of or under authority from the Election Authority.
- 17. The language of all the electoral rolls shall be the same as the language prescribed for the last updated electoral rolls prepared for Panchayat Elections.
- 18. Copies of these rolls can also be supplied to the candidates and any other interested parties on payment of cost which shall be calculated on the basis of Rs. 2.00(Rupees two) per page regardless of the number of entries contained therein.
- 19. A few additional instructions regarding revision of Panchayat Electoral Roll for the officers involved are given in the Appendix-II.

Sd/Election Authority

Form PER-1 (Notice of Publication of the Draft Electoral Roll)

S.No. and Name of the Panchayat Constituency.....:

S.No	and	name	of	the
	Panchay	at Halqa	•••••	
	Name		of	Block
District	•••••		•••••	
Authority is Panchayat constituent When shall be to constituent Now enclosed so reference to Any attained the in the area the electory particulars Any deletion of reason for Any the name of plain sheet Any from PER-2D of same. Any reach me lobe entertail	in exercise of Raj Act, 198 cy, in reference eas, the name reated as party, in terms of therefore mand be the document of the aforem al roll on Forest on whose of paper, giving person whose of paper, giving person whose of paper, giving of paper, giving one Panch Coron plain show that the same of paper, giving one paper, giving one panch Coron plain show the same one panch Coron plain show the same one panch Coron plain show the same atest by this of paper, giving the paper, giving the panch Coron plain show the same atest by this of paper, giving the panch Coron plain show the same atest by this of paper, giving the panch Coron plain show the same atest by this of the same at the sa	This powers and 19, and the rule 19, and the rule 19, and the rule 19, and the elect 19 of the elect 19 of the electoral rule 19, and the said 19 of the electoral rule 19, and 19, an	d functions of s made ther s made ther electoral roll for e J&K Pance of given the foll for the foll for the electoral roll for the electoral	
				(Sd) Electoral Registration Officer
				Dated
			ì	Signatures VLW/MPW/GRS Panchayat Halqa Date

FORM PER-2A Application for inclusion of Name

10	The Electoral Registration Officer,	
	Panch Constituency No. & Name	Space for
	Panchayat Halqa No.& Name	Photograph
Sir,		
	I request that my name be included in the Electoral roll for the ab	oveconstituency.
Nan	ne (in full	
	er/Mother/Husband's Name	
	re number	
	alla/VillageTehsilDistrict	
	ile NoBistrict	
	I hereby declare that to the best of my knowledge and belief:-	
(i)		years and
4	months	D. 11. G
(ii	My Panch Constituency No./Name is and No. Name is	Polling Station
(ii		lv member
,	(Father/Mother/Brother etc.) is	,
(iv	•	
(v)		•
(vi		•
(vi	i) My name also does not figure in the Electoral Roll of any Bodies in the UT.	Urban Local
		ture
	_	
	Supporter's Certification	
,	on Electric the said Daniel word Constitu	
	an Elector in the said Panchayat Constituate figures at SI. No! support this claim and con	
	Signatu	re
	Name in j	full
<i>x.</i>	χ	X
4	<u> </u>	Date
	knowledgement No In the state of the state of the application in Form PER 2A of	
	Smt/Ms .	
	[Applicant can refer the Acki	nowledgement
No. to	o check the status of application]	



FORM PER-2B

Application For Deletion of Name

To		
	The Electoral Registration Officer,	
	Constituency	
	Panchayat Halqa	
Sir,		
	I object to the inclusion of name of	
of th	e Electoral roll on the following grounds:-	
My	name figures at S.No of the E	Electoral Roll.
men	Declaration:- I hereby declare that the factioned above are true to the best of my known	-
		Signature of elector Name
		of
		Place
	Date	
	<i>xx</i>	x
Ack	ACKNOWLEGDEMENT/REC	CEIPT Date
Recei	ived the application in Form PER 2B of Smt/Ms.	
	F. 4	
	[Applicant can owledgement No. to check the status of application]	rejer ine



FORM PER-2C

Application For Correction. of Particulars in any entry

To		Photograph shall be pastedonly if
The Electoral Registration	on Officer,	either it is not
Panchayat Halqa No. & I	availableor blurred.	
Sir,		
I submit that the en	ntry relating to myself in the d	raft Electoral Roll
appearing at S.No	is incorrect. It should	d be corrected toread
as follows:-		
Declaration:- I hereby declare true to the best of t	e that the facts and particulars my knowledge and belief.	s mentioned aboveare
	Sig	gnature of elector
	Nai	ne of
	Pla	!ce
Î	Date	
<i>x</i>	x	
ACKI	NOWLEGDEMENT/RECEIPT	•
Acknowledgement No		Date
Received the application in Form Smt/Ms.		
	[Applicant can refer th	e Acknowledgement
No. to check the status of applicati	ion]	



FORM PER-2D

Application for Transposition of Entry

To		
The Electoral Re	egistration Officer,	
Panchayat Halq	ga No.& Name	
Sir,		
<i>I</i>	(Name) presently enrolled at_	of Panch
Constituency	of Panchayat Halqa	may be enrolled at Panch
Constituency that	Panchayat Halqa	for the reason
•	y declare that the facts and particu	lars mentioned aboveare true
to the bes	t of my knowledge and belief.	
		Signature of elector
		Name of
		Place
		Date
<i>x</i>	<i>x</i>	x
	ACKNOWLEGDEMENT/RECH	E <u>IPT</u> Date
Acknowledgement No.		<i>Dute</i>
Received the application Shri/Smt/Ms.	n in Form PER 2D of	
	[Applicant can ref	er the
	o check the status of application]	



FORM PER-3A

Notice for Inclusion of Names

Notic is	hereby	given	that	the	follow	ing	appl	ications	have	been i	receiv	ed for
inclusion		oj	f	na	mes		in	the		elector	al	roll
of		Cons	titue	ncy	of			Pan	chayat	Halq	a, till	today,
the		(a	late)									

S.No.	Name	Father's/Mother's/Husband's name	Residential Address
1	2	3	4
1			
2			
3			
4			
5			

Objection, if any should be sent or personally delivered to the undersigned within a period of 7 days from the date of issue of this notice. After expiry of this period no objection shall be entertained.

Panchayat Election Booth Official (PEBO)	
Panchayat Halqa	
Dated:	

FORM PER-3B Notice for Deletion of names

	Not	tice is hereby giv	en that the followin	g applications havebeen
	eived	· ·	ion of names Constituen	in the electoral roll
			Panchayat Halqa til	
·			•	·
	S.No.	Serial No. in the electoral roll	Existing entry	Ground for deletion
	1	2	3	4
	1			
	2			
	3			
	4			
	5			
und	_		_	personally delivered to the edate of issue ofthis notice.
	_	_		e entertained.
		Panch	ayat Election Booth Ofj	ficial (PEBO)
	=	Ialqa		

FORM PER-3C Notice for Correction of Names

	Panchayat	Halqa till today the	(date)
S.No.	Serial No. in the electoral roll	Existing entry	Proposed entry
1	2	3	4
1			
2			
3			
4			
5			
n a p		n the date of issue of th	delivered to the undersi
	Panchaya	at Election Booth Official	(PEBO)

FORM PER-3D

Notice for Transposition of Names

	. Notice is hereby given th			
	1 0	eames in	the	
		f_{\perp}	-	** 1
		•	-	at Halqa,
till to	oday, the	(date)and name	e of the elector	
S. No.	Serial No. andname of the elector in the electoral roll	No. and name of the existing Panch Constituency	No. and name of the Constituen cy to which transpositi on is to be made	Ground for transposition
1.	2	3	4	5
<i>1</i> . <i>2</i>				
3				
4				
5				
	Objections, if any, shoul in a period of 7 days from b bjection shall be entertain	the date of issue of this		
	Panci	hayat Election Booth Oj	fficial (PEBO)	
Panc	chayat Halqa	•••••		
Date	ed:			

FORM PER-4A Notice for SUO MOTO Deletion of names

	Notice is hereby given the	at on the basis c	of information a	vailable in this
office	that the following names	are proposed to	be deleted from	n the electoral
	roll	of		.Constituency
of	Panchayat Halqa	a.		

S.No.	Serial No. in the electoral roll	Existing entry	Ground for deletion
1	2	3	4
1			
2			
3			
4			
5			

Objection, if any should be sent or personally delivered to the undersigned within a period of 7 days from the date of issue of this notice. After expiry of this period no objection shall be entertained.

Panchayat Election Booth Official (PEBO)
Panchayat Halqa
Dated:

FORM PER-4B Notice for SUO MOTO Transposition of names

	Notice is hereby give	en that on the bas	is of information a	available in thisoffice
that the following names are proposed			to be transposed	from roll electoral
of		Constituency	to	Constituency of
	Pancho			
S No.	Serial No. in the electoral Roll	Existing entry	Groundf	for Transposition
1	2	3		4
1				
2				
3				
4				
5				
		od of 7 days fro	om the date of iss	nally delivered to the sue of this notice. After
Panch	ayat Election Booth C ayat Halqa l:	•••••		

Instructions regarding Suo Motto Transpositions

There might be instances where large number-of electors have been incorrectly assigned the Panch Constituency (in some places, entire section or part of a Mohalla) and hence there is requirement of transposition.

Since the electoral roll stands prepared/published, the process prescribed in the law has to be followed i.e., filing of claim, its notice to public for any objections, hearing at pre notified date and place, and decision thereof. Keeping this in view, it is directed that:-

- **Step 1:** Electoral Registration Officer (ERO) shall prepare a list of all such cases of large scale transpositions. Sufficient number of officials be deployed in the affected locality to inform the electors about their present status and thereason why in the opinion of the ERO, such a transposition is needed.
- **Step 2:**In case an Elector fills the requisite form before the ERO, the ERO shall follow the procedure prescribed for claim processing. The subsequent steps shall NOT apply to such cases.
- **Step** 3:ln case the Elector does not fill any form till the date prescribed date, the ERO shall prepare a list of all such electors who, in his opinion, are required to be transposed.
- **Step** 4: This list should clearly indicate the names of electors, existing position in the roll (Panch Constituency) and the proposed position in the roll (Panch Constituency) and other relevant details.
- **Step** 5: The list shall be published, inviting claims and objections and clearly indicating the date and place of hearing. He shall give advance notice to the political parties of the date and place of hearing and request for their presence.
- **Step** 6:This list shall be pasted in the ERO office and the affected polling stations and its copies shall necessarily be given to the political parties. ERO shall take all necessary steps to inform all the affected electors, individually and collectively.
- **Step** ?:Immediately on preparation of such lists, the DCs shall satisfy themselves that the entire process has been undertaken in a transparent manner. They shall ensure that the affected electors are duly notified of the proposed action of transposition. They shall specifically verify that the political parties have the intimation.
- **Step** 8:At the appointed date and place of hearing, the ERO shall examine the matter and decide. While doing so, the ERO shall record the details of notice given to electors, political parties and measures taken for wide publicity. The ERO shall also record presence of any political parties.
- **Step 9:** The decision of the ERO along with all relevant details shall be submitted to the DC who shall satisfy himself of the procedural adherence and transparency. Thereafter, the ERO shall publish his decision.

Additional Instructions regarding Revision of Panchayat Electoral Rolls for Officers

1. Collection of Electoral Rolls.

The Deputy Commissioners shall ensure that existing Panchayat electoralrolls-revised w.r.t 1-1-2023 as qualifying date provided to concerned EROs well in advance for publication.

2. Wide publicity of the revision exercise

- a. Handbook for annual revision of electoral rolls.
- b. List of polling stations, names and contact details EROs/AEROs/Panchayat Election Booth Official of the district shall be uploaded on the district website.
- c. A list of Polling Stations shall also be pasted at appropriate place in the office of Deputy Commissioner, ERO/AERO/PEBO.
- d. Existing Roll to be displayed at the ERO/AERO Office and Polling Station Levels.
- e. A copy of the last updated Electoral roll be provided to PEBO.

f. All political parties should be intimated about the exercise.

- g. Wide publicity be given through print and electronic media.
- h. On the special camp days both Panchayat Election Booth Official (PEBO) shall be available with the requisite Forms & Elector Roll copy for assistance of the electors/applicants.

3. Claims and Objections:

- a) Claims and objections shall be entertained manually and thereafter digitized and disposed by the conerned EROs under supervision of DPEO.
- b) The claims and objections shall have a unique ID of 16 digits wherein first4 digits from the left shall be the year of revision, 2 digits of district code, 3 digits of Block code, 3 digits of Panchayat code, 2 digits of Panch Constituency code, 1 digit of Panch Polling Station code and 1 Alphabet shall be type of FORM i.e. 'A' for Addition, 'D' for deletion, 'C' for Correctionand 'T' for Transposition.



c) The 2 digit district codes are as under:-

District	·District Code
KUPWARA	01
BARAMULA	02
SRINAGAR	03
BADGAM	04
PULWAMA	05
ANANTNAG	06
DODA	09
UDHAMPUR	10
KATHUA	11
JAMMU	12
RAJAURI	13
POONCH	14
BANDIPUR	15
GANDERBAL	16
SHOPIAN	17
KULGAM	18
RAMBAN	19
KISHTWAR	20
REASI	21
SAMBA	22

- d) For the purpose of digitization and e-processing of claims/objections a unique login ID and Password shall be provided to each ERO/AERO by the NIC, J&K in the ERMs Software. The facility for disposal of punched Claims and Objections will be made available in the software.
- e) A unique module for detecting duplicate entries on the basis of Name/Relation name /Age/Gender of electors and generation of such reports would be available in the ERO Logins. The same may be downloaded by EROs for further field verification and e-disposal.
- f) The claims related to addition shall always require an independent enquiry by the concerned PEBO and only on his clearance, addition in the Panchayat Roll shall be made.
- g) PEBO shall ensure speedy verification of all such claims so that the timelines set for the entire process of revision are strictly adhered to.
- h) Deputy Commissioners shall ensure the electronic uploading of the claims/objections received manually by the EROs/AEROs in their offices or in the office of Deputy Commissioners, at the earliest but not later than the final publication of revised electoral rolls.
- *i)* The complete list of claims and objections shall be pasted on the respective notice boards in the prescribed FORMs on daily basis.
- j) The ERO/AERO/PEBO may also refer to the names of all persons whose names figure as electors in the latest Electors Rolls (of concerned Assembly Constituency) and after due process and through proper outreach include the names of those found eligible as electors in the Panchayat Electors Rolls to be finalized under J&K Panchayati Raj Act, 1989 with reference to 01.01.2024 as qualifying date.

4. Stationery:

The copies of handbook for Revision of Electoral Rolls as well as the Forms provided for various purposes in the said handbook shall be printed by the concerned Deputy Commissioners in requisite quantity.

5. Appointment of Observer

The Deputy Commissioner of the district shall appoint suitable number of District/Sub-District Level Officers as observers for the Electoral Roll revision process and send the list to the office of State Election



Commission, J&K before the publication of Drat Panchayat Electoral Roll. These observers shall visit the camps organized in the polling stations on scheduled dates and ensure all the arrangements are in place. A report in this regard shall be submitted to the Deputy Commissioner concerned.

State Election Commission (Election Authority)